#### CALIFORNIA TAX CREDIT ALLOCATION COMMITTEE

# Project Staff Report Tax-Exempt Bond Project November 15, 2017

La Playa-Sycamore, a scattered site project located at 216 Leibrandt Avenue and 125 Sycamore Street in Santa Cruz, requested and is being recommended for a reservation of \$1,147,598 in annual federal tax credits to finance the acquisition and rehabilitation of 67 units of housing serving large families with rents affordable to households earning 30-60% of area median income (AMI). The project will be developed by Mercy Housing California and is located in Senate District 17 and Assembly District 29.

La Playa-Sycamore is a re-syndication of two existing Low Income Housing Tax Credit (LIHTC) project, La Playa Marketplace (CA-1991-108) and Sycamore Street Commons (CA-1995-073). See **Special Issues/Other Significant Information** below for additional re-syndication information. The project will be receiving rental assistance in the form of HUD Section 8 Project-based Contract. The project financing includes state funding from the Family Housing Demonstration Program (FHDP) and California Housing Rehabilitation Program (CHRP) of the Department of Housing and Community Development (HCD).

Project Number CA-17-797

Project Name La Playa-Sycamore

Site Address: La Playa Site Sycamore Site

216 Leibrandt Avenue 125 Sycamore Street Santa Cruz, CA 95060 Santa Cruz, CA 95060

County: Santa Cruz Santa Cruz Census Tract: 1010.00 1010.00

Tax Credit AmountsFederal/AnnualState/TotalRequested:\$1,147,598\$0Recommended:\$1,147,598\$0

**Applicant Information** 

Applicant: Mercy Housing California 72, L.P.

Contact: Lauren Maddock

Address: 1360 Mission Street, Suite 300

San Francisco, CA 94103

Phone: 415-355-7100 Fax: 415-355-7101

Email: lmaddock@mercyhousing.org

General Partner(s) or Principal Owner(s): Central Coast Housing

General Partner Type: Nonprofit

Parent Company(ies): Central Coast Housing
Developer: Mercy Housing California

Investor/Consultant: US Bank Community Development Corp.

Management Agent: Mercy Housing Management Group Inc.

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## **Project Information**

Construction Type: Acquisition & Rehabilitation

Total # Residential Buildings: 13 Total # of Units: 68

No. & % of Tax Credit Units: 67 100.00%

Federal Set-Aside Elected: 40%/60%

Federal Subsidy: Tax-Exempt / HOME / CDBG

HUD Section 8 Project-based Contract (21 Units - 31%)

HCD MHP Funding: No 55-Year Use/Affordability: Yes

Number of Units @ or below 35% of area median income: 13 Number of Units @ or below 50% of area median income: 31 Number of Units @ or below 60% of area median income: 23

#### **Bond Information**

Issuer: California Municipal Finance Authority

Expected Date of Issuance: April 1, 2018

Credit Enhancement: N/A

## Information

Housing Type: Large Family

Geographic Area: Central Coast Region

TCAC Project Analyst: Zhuo Chen

#### **Unit Mix**

16 1-Bedroom Units

21 2-Bedroom Units

26 3-Bedroom Units

5 4-Bedroom Units

68 Total Units

Unit Type & Number	2017 Rents Targeted % of Area Median Income	2017 Rents Actual % of Area Median Income	Proposed Rent (including utilities)
La Playa Site (CA-1991-108)		_	
1 1 Bedroom	30%	30%	\$564
1 1 Bedroom	50%	50%	\$940
4 1 Bedroom	50%	50%	\$940
2 1 Bedroom	60%	56%	\$1,058

	Unit Type & Number	2017 Rents Targeted % of Area Median Income	2017 Rents Actual % of Area Median Income	Proposed Rent (including utilities)
Sycar	more Site (CA-1995-07	<u>73)</u>		
4	1 Bedroom	35%	35%	\$658
4	2 Bedrooms	35%	35%	\$789
3	3 Bedrooms	35%	35%	\$912
1	4 Bedrooms	35%	35%	\$1,017
5	3 Bedrooms	50%	50%	\$1,303
2	4 Bedrooms	50%	50%	\$1,453
4	1 Bedroom	50%	37%	\$698
12	2 Bedrooms	50%	44%	\$1,002
3	3 Bedrooms	50%	39%	\$1,005
5	2 Bedrooms	60%	54%	\$1,218
14	3 Bedrooms	60%	52%	\$1,365
2	4 Bedrooms	60%	60%	\$1,731
1	3 Bedrooms	Manager's Unit	Manager's Unit	\$0

Projected Lifetime Rent Benefit: \$69,241,260

**Project Cost Summary at Application** 

Other Costs	\$418,183
Reserves	\$688,329
Legal Fees, Appraisals	\$194,887
Const. Interest, Perm. Financing	\$1,420,235
Architectural/Engineering	\$298,197
Relocation	\$796,562
Construction Contingency	\$1,303,887
Rehabilitation Costs	\$8,692,429
Construction Costs	\$0
Land and Acquisition	\$15,739,512
Project Cost Summary at Application	

## **Project Financing**

### Residential

Estimated Total Project Cost:	\$35,004,985	Construction Cost Per Square Foot:	\$129
Estimated Residential Project Cost:	\$33,658,884	Per Unit Cost:	\$494,984
Estimated Commercial Project Cost:	\$1,346,101	True Cash Per Unit Cost*:	\$421,956

#### **Construction Financing**

### **Permanent Financing**

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Source	Amount	Source	Amount
US Bank	\$17,800,865	US Bank - Tranche A	\$1,851,000
HCD - FHDP (Sycamore, Assumed)	\$2,072,173	US Bank - Tranche B	\$3,877,000
HCD - HOME (Sycamore, Assumed)	\$1,357,898	HCD - FHDP (Sycamore, Assumed)	\$2,072,173
City <sup>1</sup> - RDA (Sycamore, Assumed)	\$863,970	HCD - HOME (Sycamore, Assumed)	\$1,357,898
HCD - CHRP (La Playa, Assumed)	\$566,861	City <sup>1</sup> - RDA (Sycamore, Assumed)	\$863,970
City <sup>1</sup> - CDBG (La Playa, Assumed)	\$359,913	HCD - CHRP (La Playa, Assumed)	\$566,861
City <sup>1</sup> - Red Cross (La Playa, Assumed)	\$433,295	City <sup>1</sup> - CDBG (La Playa, Assumed)	\$359,913
City <sup>1</sup> (La Playa, Assumed)	\$106,427	City <sup>1</sup> - Red Cross (La Playa)	\$433,295
Seller Carryback Loan	\$4,513,822	City <sup>1</sup> (La Playa, Assumed)	\$106,427
GP Operating Deficit Loan (La Playa)	\$238,333	Seller Carryback Loan	\$4,513,822
Existing Reserves	\$259,576	GP Operating Deficit Loan (La Playa)	\$238,333
Deferred Developer Fee	\$650,648	General Partner Loan	\$4,765,397
General Partner Equity	\$1,523,156	Existing Reserves	\$259,576
Tax Credit Equity	\$1,615,827	Deferred Developer Fee	\$650,648
		General Partner Equity	\$1,523,156
		Tax Credit Equity	\$11,565,516
		TOTAL	\$35,004,985

<sup>\*</sup>Less Fee Waivers, Seller Carryback Loans, and Deferred Developer Fee <sup>1</sup>City: City of Santa Cruz

# **Determination of Credit Amount(s)**

Requested Eligible Basis (Rehabilitation):	\$13,862,232
130% High Cost Adjustment:	Yes
Requested Eligible Basis (Acquisition):	\$17,622,183
Applicable Fraction:	100.00%
Qualified Basis (Rehabilitation):	\$18,020,902
Qualified Basis (Acquisition):	\$17,622,183
Applicable Rate:	3.25%
Maximum Annual Federal Credit, Rehabilitation:	\$574,877
Maximum Annual Federal Credit, Acquisition:	\$572,721
Total Maximum Annual Federal Credit:	\$1,147,598
Approved Developer Fee (in Project Cost & Eligible Basis):	\$4,106,663
Investor/Consultant: US Bank Community De	velopment Corp.
Federal Tax Credit Factor:	\$1.00780

Per Regulation Section 10327(c)(6), the "as if vacant" land value and the existing improvement value established at application, as well as the eligible basis amount derived from those values, will be used during all subsequent reviews including the placed in service review, for the purpose of determining the final award of Tax Credits.

Per Regulation Section 10327(c)(2)(C), once established at the initial funded application, the developer fee cannot be increased, but may be decreased, in the event of a modification in basis.

## **Eligible Basis and Basis Limit**

Requested Unadjusted Eligible Basis: \$31,484,415 Actual Eligible Basis: \$31,484,415 Unadjusted Threshold Basis Limit: \$22,163,241 Total Adjusted Threshold Basis Limit: \$40,780,363

#### **Adjustments to Basis Limit**

55-Year Use/Affordability Restriction – 1% for Each 1% of Low-Income Units are Income Targeted between 50% AMI & 36% AMI: 46%

55-Year Use/Affordability Restriction – 2% for Each 1% of Low-Income Units are Income Targeted at 35% AMI or Below: 38%

#### **Cost Analysis and Line Item Review**

Staff analysis of project costs to determine reasonableness found all fees to be within TCAC's underwriting guidelines and TCAC limitations. Annual operating expenses exceed the minimum operating expenses established in the Regulations, and the project pro forma shows a positive cash flow from year one. Staff has calculated federal tax credits based on 3.25% of the qualified basis. Applicants are cautioned to consider the expected federal rate when negotiating with investors. TCAC's financial evaluation at project completion will determine the final allocation.

#### **Special Issues/Other Significant Information**

This project involves the substantial rehabilitation of 2 scattered-sites originally constructed in mid 1990s in the City of Santa Cruz.

Prior to closing, the applicant or its assignee shall obtain TCAC's consent to assign and assume the existing Regulatory Agreements for La Playa Marketplace (CA-1991-108) and Sycamore Street Commons (CA-1995-073). To be eligible for a new award of tax credits, the owner must provide documentation with the Form 8609 request (the placed in service submission) that the acquisition date and the placed in service date both occurred after the existing federal 15 year compliance period was completed. The initial 15 year compliance period for La Playa is from 01/01/1994 through 12/31/2008, and the initial 15 year compliance period for Sycamore is from 01/01/1998 through 12/31/2012. The existing regulatory agreement of La Playa expires on 12/31/2048, and the existing regulatory agreement of Sycamore expires on 12/31/2052. The existing regulatory agreement income targeting for La Playa is such that average income of all low-income tenants (8 units) does not exceed 51% AMI. The existing regulatory agreement income targeting for Sycamore is 24 units at or below 50% AMI and 25 units at or below 60% AMI. The new reservation of tax credits will result in moderately deeper rent/income targeting than the original award of tax credits. La Playa will be restricting 1 unit at or below 30% AMI, 5 units at or below 50% AMI, and 2 units at or below 60% AMI. Sycamore will be restricting 12 units at or below 35% AMI, 26 units at at or below 50% AMI, and 21 units at or below 60% AMI. The newly resyndicated project shall continue to meet the rents and income targeting levels in the existing regulatory agreement(s) and any deeper targeting levels in the new regulatory agreement(s) for the duration of the new regulatory agreement(s).

The project is a resyndication occurring concurrently with a Transfer Event without distribution of Net Project Equity, and thus is waived from the requirements under TCAC Regulation Section 10320(b)(4)(B).

#### **Local Reviewing Agency**

The Local Reviewing Agency has not yet completed a site review of this project. Any negative comments in the LRA report will cause this staff report to be revised to reflect such comments.

#### Recommendation

Staff recommends that the Committee make a preliminary reservation of tax credits in the following amount(s) contingent upon standard conditions and any additional conditions imposed by the Committee:

Federal Tax Credits/Annual State Tax Credits/Total \$1,147,598 \$0

#### **Standard Conditions**

If applicant is receiving tax-exempt bond financing from other than CalHFA, the applicant shall apply for a bond allocation from the California Debt Limit Allocation Committee's next scheduled meeting, if not previously granted an allocation; shall have received an allocation from CDLAC; and, shall issue bonds within time limits specified by CDLAC.

The applicant anticipates financing more than 50% of the project aggregate basis with tax-exempt bond proceeds as calculated by the project tax professional. Therefore, the federal credit reserved for this project will not count against the annual ceiling.

The IRS has advised TCAC that the amount of tax-exempt bonds issued, equivalent to at least 50% of aggregate basis, must remain in place through the first year of the credit period or until eligible basis is finally determined.

TCAC makes the preliminary reservation only for the project specified above in the form presented, and involving the parties referred to in the application. No changes in the development team or the project as presented will be permitted without the express approval of TCAC.

The applicant must pay TCAC a reservation fee calculated in accordance with regulation. Additionally, TCAC requires the project owner to pay a monitoring fee before issuance of tax forms.

As project costs are preliminary estimates only, staff recommends that a reservation be made in the amount of federal credit and state credit shown above on condition that the final project costs be supported by itemized lender approved costs and certified costs after the buildings are placed in service.

All unexpended funds in reserve accounts established for the project must remain with the project to be used for the benefit of the property and/or its residents, except for the portion of any accounts funded with deferred developer fees.

All fees charged to the project must be within TCAC limitations. Fees in excess of these limitations will not be considered when determining the amount of credit when the project is placed-in-service.

The applicant/owner shall be subject to underwriting criteria set forth in Section 10327 of the regulations through the final feasibility analysis performed by TCAC at placed-in-service.

Credit awards are contingent upon applicant's acceptance of any revised total project cost, qualified basis and tax credit amount determined by TCAC in its final feasibility analysis.

Additional Conditions: None.